

Hon. Domenic M. Recchia, Jr., Chair Committee on Finance

Hon. James Vacca, Chair Committee on Transportation

# Hearing on the Fiscal Year 2013 Executive Budget 

## Taxi and Limousine Commission

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## Taxi and Limousine Commission Fiscal 2013 Budget Overview

The Taxi and Limousine Commission (TLC) establishes and enforces professional and uniform standards of for-hire car service and ensures public safety. Currently, TLC licenses and regulates 13,237 medallion taxicabs, 39,462 for-hire vehicles, 2,479 paratransit vehicles, 410 commuter vans and 109,644 drivers. The Commission regulates 29 taximeter shops, 26 taxicab brokers and 70 taxicab agents and sets fares charged by medallion taxicabs.

This report provides a review of the Commission’s Executive Budget for Fiscal 2013 and discusses the changes introduced in the Executive Budget. Adjustments to the Fiscal 2013 Budget proposed in either the November 2011 Financial Plan or the Preliminary Fiscal 2013 Budget were reviewed at the Committee on Transportation's March 6, 2012 hearing and a summary of these changes is presented in Appendix 2 at the end of this report.

## NYC Taxi and Limousine Commission Financial Summary

|  | $2011$ <br> Actual | $2012$ <br> Adopted | 2012 <br> Exec. Plan | 2013 <br> Exec. Plan | *Difference 2012-2013 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Personal Services | \$23,310 | \$28,877 | \$23,584 | \$30,952 | \$2,075 |
| Other Than Personal Services | 6,867 | 9,481 | 11,855 | 33,894 | 24,413 |
| TOTAL | \$30,177 | \$38,358 | \$35,439 | \$64,846 | \$26,488 |
| Budget by Units of Appropriation |  |  |  |  |  |
| 001 - Personal Services | \$23,310 | \$28,877 | \$23,584 | \$30,952 | \$2,075 |
| 002 - Other than Personal Services | 6867 | 9,481 | 11,855 | 33,894 | 24,413 |
| TOTAL | \$30,177 | \$38,358 | \$35,439 | \$64,846 | \$26,488 |
| Funding |  |  |  |  |  |
| City Funds | \$30,177 | \$38,358 | \$35,439 | \$64,846 | \$26,488 |
| TOTAL | \$30,177 | \$38,358 | \$35,439 | \$64,846 | \$26,488 |
| Positions |  |  |  |  |  |
| Full-Time Positions | 386 | 524 | 535 | 578 | 54 |
| TOTAL | 386 | 524 | 535 | 578 | 54 |

*The difference of Fiscal 2012 Adopted compared to Fiscal 2013 Executive Plan funding.
The Taxi and Limousine Commission's (TLC) budget is funded entirely with City tax-levy funds. The TLC's Fiscal 2013 Executive Budget totals $\$ 64.8$ million, which is a $\$ 26.5$ million more than the agency's Fiscal 2012 Adopted Budget of $\$ 38.4$ million. The planned spending increase is primarily due to costs associated with additional enforcement and the implementation of the newly authorized five-borough taxi bill (HAIL licenses) for livery cabs. The new licensing would allow livery cabs to pick up street hails in the five boroughs except at airports and in Manhattan south of East $96^{\text {th }}$ Street and West $110^{\text {th }}$ Street.

The Commission's headcount of 578 positions for Fiscal 2013 reflects an increase of 54 positions from Fiscal 2012. Of the 54 positions, 21 positions are for additional enforcement, 18 positions are for increased inspections, three positions are for administrative summonses, and 12 positions are for the TLC's Five Borough Accessibility initiative.

## Funding Overview

$\square$ The Fiscal 2013 Executive Budget reflects a net increase of $\$ 26.5$ million when compared to the Fiscal 2012 Adopted Budget for the TLC.
$\square$ New Taxi Cab Medallion. The City recently received the State's authorization to sell 2,000 additional yellow taxicab medallions and 18,000 inter-borough hail licenses (HAIL licenses) for livery cabs that would be allowed to pick up street hails in the five boroughs except at airports and in Manhattan south of East 96th Street and West 110th Street. In addition, the State's authorization also allows the Commission to issue up to 450 HAIL permits to existing for-hire vehicle base stations at a fee of $\$ 3,000$ for three years.

The 18,000 HAIL licenses are expected to be issued in three installments of 6,000 licenses. Of that amount, 20 percent or 200 HAIL licenses must be for accessible livery cabs. The City is required to provide financial assistance of up to $\$ 15,000$ each in grant funding to help individuals who purchased licenses restricted to accessible vehicles to retrofit or purchase a wheelchair-accessible vehicle. The total cost to the City is projected to be up to $\$ 54$ million.
$\checkmark$ The Commission's Fiscal 2013 Executive Budget includes additional revenue of $\$ 1$ billion from the sale of taxi medallions and $\$ 23.1$ million in related PS and OTPS costs associated with the five borough taxi and accessibility program as proposed in the Preliminary Budget.

## Fiscal 2013 Executive Budget Actions

The Fiscal 2013 Executive Plan increased the Commission's budget by $\$ 4.6$ million. This is due to additional new needs of $\$ 1.7$ million and other adjustments totaling $\$ 2.9$ million.

## Budget Actions in the Executive Plan

Dollars in Thousands

|  | FY 2012 |  |  | FY 2013 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | City | Non-City | Total | City | Non-City | Total |
| TLC Budget as of January 2012 Plan | \$40,432 | \$0 | \$40,432 | \$60,268 | \$0 | \$60,268 |
| New Needs <br> Additional Enforcement <br> Administrative Summonses Increased Inspections TLC PS Surplus Reduction TOTAL, New Needs |  |  |  |  |  |  |
|  | \$0 | \$0 | \$0 | \$578 | \$0 | \$578 |
|  | 0 | 0 | 0 | 164 | 0 | 164 |
|  | 0 | 0 | 0 | 970 | 0 | 970 |
|  | $(2,500)$ | 0 | $(2,500)$ | 0 | 0 | 0 |
|  | $(\$ 2,500)$ | \$0 | $(\$ 2,500)$ | \$1,712 | \$0 | \$1,712 |
| Other Adjustments <br> Five-Borough Taxi Adjustment <br> Heat, Light and Power <br> Konica Minolta Fee Transfer to DCAS <br> Lease Adjustment <br> TOTAL, Other Adjustments |  |  |  |  |  |  |
|  | $(\$ 2,487)$ | \$0 | $(\$ 2,487)$ | \$2,487 | \$0 | \$2,487 |
|  | (4) | 0 | (4) | (23) | 0 | (23) |
|  | (2) | 0 | (2) | 0 | 0 | 0 |
|  | 0 | 0 | 0 | 402 | 0 | 402 |
|  | $(\$ 2,493)$ | \$0 | $(\$ 2,493)$ | \$2,866 | \$0 | \$2,866 |
| TOTAL, All Changes | $(\$ 4,993)$ | \$0 | $(\$ 4,993)$ | \$4,578 | \$0 | \$4,578 |
| TLC Budget as of the Executive 2013 Plan | \$35,439 | \$0 | \$35,439 | \$64,846 | \$0 | \$64,846 |

## Programs to Eliminate the Gap (PEGs)

Although the proposed Executive Budget contains no new PEGs for the Taxi and Limousine Commission, the Fiscal 2013 proposed budget reflects the impact of a previously imposed PEG.
$\nabla$ Additional Taxi Enforcement. The Taxi and Limousine Commission will generate additional revenue of $\$ 2.7$ million in Fiscal 2013 and in the outyeras by increasing the enforcement of its administrative rules in addition to improvements in passenger generated case convictions. The increased revenue is offset by $\$ 60,000$ in Fiscal 2013 and in the outyears for one additional enforcement position.

## New Needs

ஏ Additional Enforcement. The Fiscal 2013 Executive Plan includes \$578,000 in Fiscal 2013 and $\$ 1.1$ million in Fiscal 2014 and in the outyears for 20 positions and related OTPS costs for additional taxi enforcement.

च Administrative Summonses. The Fiscal 2013 Executive Plan includes a new need of $\$ 164,000$ in Fiscal 2013 and in the outyears for administrative summonses. The funding will provide for three staff positions and related OTPS costs.
च Increased Inspections. The Fiscal 2013 Executive Plan includes \$970,000 in Fiscal 2013, \$2 million in Fiscal 2014 and $\$ 2.6$ million in Fiscal 2015 and in the outyears for PS and OTPS costs associated with increased inspection services. The funds will provide for 18 additional inspectors in Fiscal 2013, 30 inspectors in Fiscal 2014 and 41 inspectors in Fiscal 2015 and the outyears.

## Other Adjustments

■ Five-Boro Taxi Adjustment. This action represents a roll of $\$ 2.5$ million from Fiscal 2012 to Fiscal 2013 for the Five Borough Taxi initiative.
$\square$ Heat, Light and Power. Due to re-estimates, the Commission anticipates a decrease of \$4,000 in Fiscal 2012 and $\$ 23,000$ in Fiscal 2013 and in the outyears in heat, light and power costs.
$\square$ Lease Adjustment. Due to re-estimates, the Commission anticipates an increase of \$402,000 in Fiscal 2013 and in the outyears in lease costs.

## Revenue Summary

The Fiscal 2013 Revenue Budget for the Commission is projected to be $\$ 1.1$ billion, an increase of 96 percent or $\$ 1$ billion when compared to the Fiscal 2012 Adopted Budget of $\$ 43.1$ million. The Commission anticipates additional revenue from driver's license fees, medallion vehicle inspection fees, the sale of taxi medallions and visual inspection fees from for-hire vehicles. Of the projected Fiscal 2013 revenue, $\$ 43.3$ million will come from medallions and for-hire vehicles licensing, permit and franchise fees; $\$ 9.1$ million will come from charges for taxi inspections and transfer fees; and $\$ 1.1$ billion in miscellaneous revenue will come from the sale of taxi medallions.

## AGENCY REVENUE OVERVIEW

## TLC's Revenue Overview

Dollars in Thousands

| Agency Revenue Sources | Fiscal 2012 Adopted <br> Budget | Fiscal 2012 <br> Modified | Fiscal 2013 Executive <br> Budget |
| :--- | ---: | ---: | ---: |
| License, Permit \& Franchises | $\$ 35,534$ | $\$ 35,534$ | $\$ 43,284$ |
| Charges for Services | 7,598 | 7,598 | 9,123 |
| Miscellaneous | - | - | $1,000,069$ |
| Total | $\$ 43,132$ | $\$ 43,132$ | $\$ 1,052,476$ |

## Appendix 1: Budget Actions in the November, February \& Executive Plans

| Dollars in Thousands | FY 2012 |  |  | FY 2013 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | City | Non-City | Total | City | Non-City | Total |
| Agency Budget as of June 2011 Plan | \$38,358 | \$0 | \$38,358 | \$37,117 | \$0 | \$37,117 |
| Program to Eliminate the Gap (PEGs) <br> Additional Taxi Enforcement <br> TOTAL, PEGs |  |  |  |  |  |  |
|  | \$30 | \$0 | \$30 | \$60 | \$0 | \$60 |
|  | \$30 | \$0 | \$30 | \$60 | \$0 | \$60 |
|  |  |  |  |  |  |  |
| TLC Five Borough Accessibility | \$2,043 | \$0 | \$2,043 | \$23,090 | \$0 | \$23,090 |
| Additional Enforcement <br> Administrative Summonses | 0 | 0 | 0 | 578 | 0 | 578 |
|  | 0 | 0 | 0 | 164 | 0 | 164 |
| Increased Inspections TLC PS Surplus Reduction TOTAL, New Needs | 0 | 0 | 0 | 970 | 0 | 970 |
|  | $(2,500)$ | 0 | $(2,500)$ | 0 | 0 | 0 |
|  | (\$457) | \$0 | (\$457) | \$24,802 | \$0 | \$24,802 |
| Other Adjustments <br> Collective Bargaining <br> Five-Borough Taxi Adjustment <br> Heat, Light and Power <br> Konica Minolta Fee Transfer to DCAS <br> Lease Adjustment <br> TOTAL, Other Adjustments |  |  |  |  |  |  |
|  | \$1 | \$0 | \$1 | \$1 | \$0 | \$1 |
|  | $(2,487)$ | 0 | $(2,487)$ | 2,487 | 0 | 2,487 |
|  | (4) | 0 | (4) | (23) | 0 | (23) |
|  | (2) | 0 | (2) | 0 | 0 | 0 |
|  | 0 | 0 | 0 | 402 | 0 | 402 |
|  | (\$2,492) | \$0 | $(\$ 2,492)$ | \$2,867 | \$0 | \$2,867 |
| TOTAL, All Changes | (\$2,919) | \$0 | $(\$ 2,919)$ | \$27,729 | \$0 | \$27,729 |
| Agency Budget as of the Executive 2013 Plan | \$35,439 | \$0 | \$35,439 | \$64,846 | \$0 | \$64,846 |

