

THE COUNCIL OF THE CITY OF NEW YORK

Hon. Melissa Mark Viverito  
Speaker of the Council

Hon. Vanessa L. Gibson  
Chair, Committee on Public Safety



## Hearing on the Fiscal 2015 Preliminary Budget

Criminal Justice Coordinator

**March 21, 2014**

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## Table of Contents

Criminal Justice Coordinator Overview.....	1
Budget Overview .....	1
Indigent Defense Services.....	3
Indigent Defense Funding Summary .....	3
Criminal Justice Programs Overview.....	4
City Council Initiatives .....	6



## Criminal Justice Coordinator Overview

The Office of the Criminal Justice Coordinator (“CJC”) facilitates cooperation and partnerships among the agencies and actors involved in crime-fighting and criminal justice in New York City. The CJC serves as a liaison between the Police Department, the, Departments of Correction and Probation, the five District Attorneys, the Office of the Special Narcotics Prosecutor, the courts, and other agencies to help coordinate consistent citywide policy on criminal justice issues. CJC also advises the Mayor on criminal justice matters and is responsible for developing and implementing policies, legislation, and strategies in the fields of public safety and criminal justice.

The CJC’s initiatives and tasks forces focus on five thematic areas. These areas are to 1) confront crime, 2) improve the justice system, 3) protect youth, 4) enhance quality of life and 5) fight financial fraud. Over the past few years, the CJC has focused on efforts to combat illegal gun trafficking, truancy, alternatives to incarceration, making better use of DNA evidence in investigations, and target quality of life offenders.

## Budget Overview

The budget for the Criminal Justice Coordinator is part of the Mayor’s budget (Agency 002) under the unit of appropriations (U/A 050 and 051) for criminal justice programs. CJC’s Fiscal 2015 Preliminary Budget is \$5.9 million with a headcount of 21.

The CJC’s work has budget implications for other agencies’ budgets. For example, in an effort to have the five District Attorneys budget reflect their respective workload burdens and actual needs, the CJC conducted a “Workload Funding Analysis” that found that all District Attorneys, except Manhattan, were underfunded. CJC created a formula using criteria such as caseload, homicides, proactive investigations, and efficiency measures to determine the amount of additional funding to baseline into their budget.

The CJC also provided an analysis of the arrest to arraignment time in the City. The analysis led to enhanced prosecution funding for the District Attorney’s offices to decrease the length of time it takes for a defendant to be arraigned after being arrested. The citywide goal for arrest to arraignment time is 24 hours.

The CJC also funds criminal justice initiatives throughout New York City. The CJC monitors spending, identifies new opportunities to enhance the City’s criminal justice endeavors, and works in conjunction with other City agencies to ensure effective programming. The CJC also functions as a fiscal and programmatic oversight agency for several major federal Homeland Security programs for New York City. According to the CJC’s website, over \$37 million in American Recovery and Reinvestment Act money has been awarded to date and over \$900 million in Homeland Security grant award funding. The CJC currently manages a \$617 million portfolio of twelve active Homeland Security grant programs awarded to nine New York City agencies.

The Fiscal 2014 Adopted budget includes \$327.2 million in criminal justice contracts. Of that amount \$262.7 million is for procurement of indigent defense services, \$51.1 million is for criminal justice contracts administered by City and, \$13.4 million is for City Council funded initiatives.

This report lists the contracts that are procured by the CJC. The first section provides an overview of Indigent Defense Services and is followed by a chart that includes the contracted amounts as of the Fiscal 2014 Adopted and Current Modified Budget and the Fiscal 2015 Preliminary Budget. Although only two years of funding is shown, funding for these contracts are included in the baseline budget.

The second section lists all of the criminal justice services programs that are procured through the CJC. These organizations are funded through either a Request for Proposal or negotiated acquisition. Only the Fiscal 2014 and Fiscal 2015 amounts are listed however, funding is also included in the baseline budget.

The final section includes City Council initiatives that were funded in the Fiscal 2014 Adopted Budget but not baselined by the Administration. Discretionary funding is a duly-appropriated sum of money in the City's expense budget allocated to eligible not-for-profit organizations by the Council or a Council Member. There are several categories of discretionary funding used by the City all of which serve different purposes to meeting the critical needs of the community. These contracts are for one year at a time unlike competitively-awarded agency contracts.

## Indigent Defense Services

New York City contracts with several law firms to represent indigent criminal defendants and also operates the Assigned Counsel Program. The goal of the City's indigent defense services is to insure that all individuals charged with crimes have effective assistance of counsel, both at the trial and on appeal. Lawyers appointed to the Assigned Counsel Program, also known as the 18B Panel may also represent indigent defendants at trial, appeals and, Family Court in all counties. City also provides, on a limited basis, institutional representation for adults in Family Court. The indigent defense budget contains funding for three organizations to provide legal representation for adults in certain Family Court proceedings (see the Fiscal 2015 Preliminary Budget report for Legal Aid/Indigent Defense for additional program details).

The following chart provides an overview of indigent defense funding by provider.

### Indigent Defense Funding Summary

<i>Dollars in Thousands</i>	2014 Adopted	2014 Prelim. Plan	2015 Prelim. Plan	*Difference 2015-2014
<b>18-B Assigned Counsel Program</b>	\$74,836	\$74,836	\$53,943	(\$20,893)
Legal Aid Society – Criminal Defense	88,415	88,798	88,798	383
Legal Aid Society - Appellate	9,481	9,481	9,481	0
Legal Aid Society - Conflict	0	4,621	5,643	5,643
<b>Legal Aid Society - sub-total</b>	<b>\$97,896</b>	<b>\$102,900</b>	<b>\$103,922</b>	<b>\$6,026</b>
NY County Defenders	\$7,236	\$7,236	\$7,236	\$0
Bronx Defenders	11,732	11,809	11,809	77
Brooklyn Defender Services	14,440	14,517	14,517	77
Neighborhood Defender Services (Upper Manhattan)	4,750	4,827	4,827	77
Queens Law Associates, P.C.	8,448	8,525	8,525	77
<b>Alternative Providers - Trial Level sub-total</b>	<b>\$46,606</b>	<b>\$46,914</b>	<b>\$46,914</b>	<b>\$308</b>
Appellate Advocates	\$5,350	\$5,350	\$5,350	\$0
Center for Appellate Litigation	5,040	5,040	5,040	0
Office of the Appellate Defender	2,054	2,054	2,054	0
<b>Alternative Providers - Appellate Level sub-total</b>	<b>\$12,444</b>	<b>\$12,444</b>	<b>\$12,444</b>	<b>\$0</b>
Center for Family Representation - NY	\$2,792	\$2,792	\$2,380	(\$412)
Center for Family Representation - Queens	2,483	2,483	2,483	0
Bronx Family Defense Practice - Bronx Defenders	4,513	4,513	3,988	(525)
Brooklyn Family Defense Project - Brooklyn Defender Services	4,196	4,176	3,605	(591)
<b>Family Court Providers - sub-total</b>	<b>\$13,984</b>	<b>\$13,964</b>	<b>\$12,455</b>	<b>(\$1,528)</b>
New York County Defenders Services	\$0	\$594	\$755	\$755
Bronx Defenders	0	2,273	2,769	2,769
Brooklyn Defender Services	0	2,260	2,897	2,897
Queens Law Associates, P.C.	0	538	671	671
Miscellaneous	0	3,714	2,595	2,595
<b>Conflict Case Providers - subtotal</b>	<b>\$14,000</b>	<b>\$9,379</b>	<b>\$9,687</b>	<b>(\$4,313)</b>
Miscellaneous	\$2,233	\$2,233	\$2,233	\$0
<b>Total Indigent Defense Services Budget</b>	<b>\$261,999</b>	<b>\$262,669</b>	<b>\$241,598</b>	<b>(\$20,400)</b>
<b>Funding Source</b>				
City	\$221,979	\$221,979	\$200,908	(\$21,071)
State	40,020	40,690	40,690	669
<b>Total</b>	<b>\$262,000</b>	<b>\$262,669</b>	<b>\$241,598</b>	<b>(\$20,402)</b>

## **Criminal Justice Programs Overview**

The Fiscal 2015 Preliminary Budget includes contracts totaling \$51.5 million in Fiscal 2014 and \$53.7 million in Fiscal 2015 to support organizations that provide community based services. The CJC funds these organizations under the program categories of crime victims, pretrial screening, alternative to incarceration (ATI), alternative to detention (ATD), mediation, Court operations and other.

### **Crime Victims Services**

Under what is collectively known as the Crime Victims Services there are ten main programs as well as other programs that meet the criteria for providing service to crime victims which includes the following: child advocacy centers, domestic violence, court services and restitution. In January, the CJC released Requests for Proposals (RFPs) for each of the ten program areas through the HHS Accelerator system. Under the Crime Victims Services umbrella programs provide services to reduce the psychological, physical and financial hardships associated with being victimized. Program services are geared towards providing support and preventing further victimization. It is anticipated that contracts will be let beginning in Fiscal 2015.

### **Pretrial Services**

Pretrial services help defendants who are unable to post bail avoid unnecessary detention. The priority function of all the pretrial services programs is to determine defendant eligibility for release and to provide verifiable information such as the defendant's community ties with regard to residence and employment. The information provided to the courts is critical in determining whether a person is eligible to be released on their own recognizance.

### **ATI and ATD Programs**

ATI and ATD programs permit New York judges to sanction adults and juvenile defendants through means other than placement in a juvenile detention facility, jail or prison. The programs designed to reduce recidivism, decrease reliance on pretrial detention and provide a wide range of rehabilitative services. The use of intermediate sanctions saves the City the cost of maintaining detention or jail beds for those who otherwise would be incarcerated and allows those beds to be made available for more violent offenders who pose a threat to the community.

### **Mediation**

The purpose of mediation is to provide support, prevent violence, and promote justice for victims of crime and abuse, their families and communities. Mediation is a structured, confidential, and voluntary process in which people involved in a dispute sit down with a neutral third party and attempt to resolve their conflict. Mediation can provide a positive, non-adversarial way to solve conflicts. A mediator does not offer solutions, but instead facilitates an open discussion in which both sides present their views. Mediation can help community members resolve their disputes before they get to court.



### Court Operations

Center for Court Innovation is funded by the Administration to operate a variety of community courts, drug courts, mental health courts, domestic violence courts, and school justice centers and youth programs throughout the City. Community courts are neighborhood-focused courts that attempt to harness the power of the justice system to address local problems.

	FY14 Prelim. Plan	FY15 Prelim. Plan
<b>Crime Victims Services</b>		
<b>Family Justice Centers</b>		
Children Services: Sanctuary for Families - Children's Room (BX, BK & QNS)	\$294,965	\$322,162
Case Managers & Child Counselors (BX, BK & QNS)	477,297	880,926
Intake, Assessment and Case Management: Safe Horizon - Bronx, Brooklyn & Queens	938,813	563,145
Family Law Legal Services - Bronx & Queens	0	550,000
Family Law Legal Services - Brooklyn	0	265,360
Immigration Legal Services: Sanctuary for Families - Bronx, Brooklyn & Queens	355,563	370,796
Family Justice Center Funding /Contracts	774,390	1,896,960
Family Assistance Program - Safe Horizon	167,000	167,000
Restitution Services - Safe Horizon	465,000	465,000
Court-Based Services - Safe Horizon	960,955	960,955
Community-Based Services - Safe Horizon	1,675,344	1,675,344
<b>Sub-total - Family Justice Centers</b>	<b>\$6,109,328</b>	<b>\$8,117,648</b>
PAC Program (Batterers Education Program/Domestic Violence)	\$646,276	\$674,466
Safe Horizon Child Advocacy Center	3,400,678	4,433,800
<b>Sub-total - Other</b>	<b>\$4,046,954</b>	<b>\$5,108,266</b>
<b>Total – Crime Victims Services</b>	<b>\$10,156,282</b>	<b>\$13,225,914</b>
<b>Pretrial Screening, Alternative to Incarceration and Alternative to Detention Programs</b>		
NYC Criminal Justice Agency (CJA) Criminal Release on Recognizance Program	\$16,362,863	\$16,078,312
CJA Operating Expenditures	675,366	675,366
Supervised Release Program	1,049,652	1,049,652
Court-based Intervention and Resource Teams (CIRT) - Citywide Mental Health Initiative	1,996,783	2,753,431
Center for Alternative Sentencing Employment Services (CASES)	4,860,980	4,570,475
Center for Community Alternatives' Crossroads Program	692,691	634,278
Center for Court Innovation (CCI) - Brownsville/Red Hook ATI	753,914	753,914
Edwin Gould Services for Children and Families (STEPS) TO End Family Violence	396,911	396,911
Fortune Society	2,771,046	2,771,046
Palladia	655,160	655,160
Project Greenhope (Residential)	54,217	0
Osborne Association	1,306,061	1,306,061
Urban Youth Alliance International (UYAI) - Bronx Connect	367,669	367,669
Vera Common Justice	141,635	141,635
Women's Prison Association	365,811	365,811
Alternative to Incarceration Contract Funding (Misc.)	1,410,194	52,000
<b>Total</b>	<b>\$33,860,953</b>	<b>\$32,571,721</b>

<b>Alternatives to Detention - Juveniles</b>		
BX After Sch/Com Mon - Urban Youth Alliance	\$600,000	\$600,000
NY After Sch/Com Mon - CASES	600,000	600,000
BK After Sch/Com Mon - Center for Community Alternatives (CCA)	442,959	551,022
BK II After Sch/Com Mon -CCA	400,000	400,000
QN After Sch/Com Mon - Center for Court Innovation (CCI)	438,668	541,254
SI After Sch/Com Mon - CCI	200,000	200,000
Resource Coordinator - Office of Court Administration	210,260	0
Alternatives to Detention	389	0
<b>Total</b>	<b>\$2,892,276</b>	<b>\$2,892,276</b>
<b>Mediation</b>		
Community Mediation (Qns County)	\$155,079	\$155,079
Institute for Mediation (Bx County)	166,784	166,784
Safe Horizon - Mediation (NY, Kings)	299,278	299,278
Washington Heights - Mediation Svs	43,429	43,429
YPIS of Staten Island - Mediation	144,989	144,989
<b>Total</b>	<b>\$809,559</b>	<b>\$809,559</b>
<b>Court Operations</b>		
Center for Court Innovation (CCI) - Midtown, Red Hook & Brownsville Community Courts		
<b>Total</b>	<b>\$1,835,000</b>	<b>\$2,235,000</b>
<b>Other Programs</b>		
NYC Gay Lesbian Anti-Crime & Crisis Intervention Services	\$27,425	\$27,425
OCA DataShare Project / Technology Project	305,527	305,527
Police Athletic League Centers & Sports	934,545	934,545
Police Athletic League Playstreets	667,440	667,440
<b>Total</b>	<b>\$1,934,937</b>	<b>\$1,934,937</b>
<b>Funding Source</b>		
City	\$46,554,627	\$47,750,950
State	1,392,104	2,376,181
Office of Court Administration	250,000	250,000
<b>Total</b>	<b>\$51,489,007</b>	<b>\$53,669,407</b>

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## City Council Initiatives

The Fiscal 2014 Adopted Budget includes \$13.4 million in City Council discretionary funding to support the work of community based organizations within the anti-gun violence, criminal justice, and domestic violence and, Legal Services and sexual assault program areas. These services which are provided thorough more than 100 community based organizations are managed by the Criminal Justice Coordinator’s Office. Funding for these programs is not included in the baseline budget.

<b>City Council Initiatives</b>	<b>FY14</b>
<b>Alternative-to-Incarceration Programs/ATD Programs</b>	
<b>Alternative-to-Incarceration Programs</b>	
Center for Alternative Sentencing and Employment Services (CASES), Inc.	\$635,025
Center for Community Alternatives' Crossroads Program	315,228
Center for Employment Opportunities (CEO), Inc.	347,207
Education and Assistance Corporation (EAC), Inc.	927,590
Fortune Society, Inc., The	200,100
Legal Action Center of the City of New York, Inc., The	105,075
Osborne Association, Inc., The	388,325
Women's Prison Association's Hopper Home, Inc.	431,450
<b>Sub-total</b>	<b>\$3,350,000</b>
Center for Court Innovation - general support Family and Youth Initiative	\$400,000
<b>Total</b>	<b>\$3,750,000</b>
<b>Legal Services</b>	
<b>Citywide Civil Legal Services</b>	
Legal Aid Society	\$750,000
Legal Services NYC	750,000
<b>Sub-total</b>	<b>\$1,500,000</b>
<b>Supplemental Security Income/Unemployment Insurance</b>	
Legal Aid Society	\$500,000
Legal Services NYC	500,000
<b>Sub-total</b>	<b>\$1,000,000</b>
<b>Legal Services for the working Poor</b>	
Church Avenue Merchants Block Association (CAMBA)	\$239,674
Housing Conservation Coordinators, Inc.	239,674
MFY Legal Services, Inc.	91,304
Northern Manhattan Improvement Corporation	239,674
Urban Justice Center	239,674
<b>Sub-total</b>	<b>\$1,050,000</b>
Legal Information for Families Today (LIFT) family court legal information services	\$485,000
New York Immigrant Family Unity Project	\$500,000
<b>Sub-total</b>	<b>\$985,000</b>
<b>Total</b>	<b>\$4,535,000</b>
<b>Domestic Violence</b>	
<b>Domestic Violence and Empowerment (DoVE) Initiative</b>	<b>\$2,825,000</b>
<b>Legal Services For Domestic Violence Victims</b>	
Safe Horizon -Assigned Domestic Violence Counsel (ADVC) Program	\$125,000
inMotion - Family Justice Program	100,000
Sanctuary for Families - Assigned Domestic Violence Counsel (ADVC) Program	125,000
<b>Sub-total</b>	<b>\$350,000</b>

Sanctuary for Families - Immigrant Battered Women's Initiative	\$475,000
Safe Horizon - Child Advocacy Centers	\$500,000
<b>Sub-total</b>	<b>\$975,000</b>
<b>Total</b>	<b>\$4,150,000</b>
<b>Sexual Assault Initiative</b>	
New York City Alliance Against Sexual Assault	\$50,000
Kingsbridge Heights Community Center (Bronx )	50,000
Mt. Sinai Sexual Assault & Violence Intervention Program (Queens)	50,000
St. Luke's-Roosevelt Crime Victims Treatment Center Intervention Program (Manhattan)	50,000
<b>Total</b>	<b>\$200,000</b>
<b>Anti-Gun Violence Initiative</b>	
Legal Services	\$550,000
<b>City Council Local Initiatives</b>	<b>\$259,857</b>
<b>Total</b>	<b>\$13,444,857</b>

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