The Council of the City of New York

Hon. Melissa Mark-Viverito Speaker of the Council



Hon. Ben Kallos Chair, Committee on Governmental Operations

Report on the Fiscal 2016 Preliminary Budget and the Fiscal 2015 Preliminary Mayor's Management Report

Department of Records and Information Services (DORIS)

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Department of Records and Information Services Overview

The Commissioner of the Department of Records and Information Services (DORIS) serves as the chief archivist, librarian and records officer for the Mayor, Borough Presidents, and City Council. DORIS is composed of the municipal archives, visitor center, city hall library, and municipal records management division. DORIS operates records storage facilities in two locations with a combined capacity of one million cubic feet, and provides records management services to 50 city agencies, ten courts, and the five district attorneys' offices. DORIS preserves and provides public access to 221,000 cubic feet of historically valuable city records and photographs, and a unique collection of more than 354,000 books, official government reports, studies and other publications. DORIS provides educational programming and has welcomed over 7,000 people from around the world in the visitor center since opening in May 2012.

| | 2013 | 2014 | 2015 | Prelimi | *Difference | | |
|------------------------------|---------|-----------------|---------|---------|-------------|------------|--|
| Dollars in Thousands | Actual | Actual | Adopted | 2015 | 2016 | 2015- 2016 | |
| Spending | | | | | | | |
| Personal Services | \$2,584 | \$2,39 9 | \$2,152 | \$3,037 | \$2,755 | \$603 | |
| Full-Time Salaried | 2,041 | 1,970 | 1,919 | 2,555 | 2,507 | 589 | |
| Unsalaried | 367 | 304 | 163 | 286 | 177 | 14 | |
| Additional Gross Pay | 93 | 100 | 67 | 77 | 67 | 0 | |
| Other | 0 | 0 | 4 | 98 | 4 | 0 | |
| Overtime | 84 | 26 | 0 | 21 | 0 | 0 | |
| Other Than Personal Services | 2,885 | 3,211 | 3,108 | 3,314 | 3,188 | 80 | |
| Supplies and Materials | 160 | 103 | 85 | 82 | 88 | 3 | |
| Property and Equipment | 6 | 124 | 57 | 19 | 57 | 0 | |
| Other Services and Charges | 2,718 | 2,936 | 2,918 | 2,977 | 2,921 | 3 | |
| Contractual Services | 1 | 48 | 48 | 236 | 122 | 74 | |
| TOTAL | \$5,470 | \$5,610 | \$5,260 | \$6,352 | \$5,943 | \$683 | |
| Funding | | | | | | | |
| City Funds | | | \$5,027 | \$5,524 | \$5,694 | 667 | |
| Other Categorical | | | 8 | 149 | 8 | 0 | |
| State | | | 15 | 295 | 20 | 5 | |
| Intra-City | | | 210 | 383 | 221 | 12 | |
| TOTAL | \$5,470 | \$5,610 | \$5,260 | \$6,352 | \$5,943 | \$683 | |
| Positions | | | | | | | |
| Full-Time Positions | 39 | 38 | 38 | 48 | 44 | 6 | |

Financial Summary

*The difference of Fiscal 2015 Adopted Budget compared to Fiscal 2016 Preliminary Budget.

DORIS' proposed budget for Fiscal 2016 totals \$5.9 million, including \$2.75 million in personal services funding to support 44 full-time positions. Since Adoption, the Department has identified new needs and other adjustments, increasing the Department's Fiscal 2016 Budget by \$683,000.

The total includes funding for 6 new full-time positions. State funding of \$295,000 is recognized in Fiscal 2015 from the Local Government Records Management Improvement Fund.

Preliminary Plan Highlights

Budget Actions

The Preliminary Plan includes baseline personal services funding of \$480,000 to support six new positions that include:

- Records Manager to develop an electronic records management system;
- Computer Programmer to lead the planning of a digital repository for government documents;
- Two Associate public Records Officers to process historical materials; and
- Two Open Freedom of Information Law (FOIL) Staff to lead the planning and development of an Open FOIL Platform.

The Preliminary Plan baselines \$8,000 for translation services and includes \$40,000 in Fiscal 2015 and 2016 for consultant archivists to catalog records as required by legal mandate. More details on budget actions since adoption can be found in Appendix A on page 3.

Miscellaneous Revenue

The Department generates revenue by charging fees related to providing records and other documents upon request. The Preliminary Plan projects DORIS will generate \$873,000 in Fiscal 2015, a seven percent decrease when compared to revenue generated in Fiscal 2014.

| Revenue | | Actual | Planned | | |
|-------------------------------|-----------|-----------|-----------|-----------|-----------|
| | FY 12 | FY 13 | FY 14 | FY 15 | FY 16 |
| Document Search and Copy Fees | \$605,908 | \$464,776 | \$646,379 | \$549,000 | \$480,000 |
| Photo Sales | 227,908 | 281,532 | 295,554 | 324,000 | 324,000 |
| Total | \$833,816 | \$746,308 | \$941,933 | \$873,000 | \$804,000 |

Capital Funding

Funding for DORIS capital projects includes planned commitments of \$365,000 for a cold storage system in Fiscal 2015 and \$919,000 for an HVAC system for DoRIS archives in Fiscal 2016.

Appendix A: Budget Actions in the November and Preliminary Plans

| | | FY 2015 | | FY 2016 | | | |
|---|---------|----------|---------|------------------|----------|---------|--|
| Dollars in Thousands | City | Non-City | Total | City | Non-City | Total | |
| DORIS Budget as of Fiscal 2015 Adopted Plan | \$5,027 | \$233 | \$5,260 | \$5,031 | \$233 | \$5,264 | |
| New Needs | | | | | | | |
| Open FOIL Platform | 95 | 0 | 95 | 190 | 0 | 190 | |
| Records Manager | 45 | 0 | 45 | 90 | 0 | 90 | |
| Computer Programmer | 45 | 0 | 45 | 89 | 0 | 89 | |
| Assoc. Public Records Officers (2) | 55 | 0 | 55 | 110 | 0 | 110 | |
| Translation Services | 4 | 0 | 4 | 8 | 0 | 8 | |
| Archivist consultants | 40 | 0 | 40 | 40 | 0 | 40 | |
| PS Budget Adjustments | 85 | 0 | 85 | 31 | 0 | 31 | |
| OTPS Budget Adjustments | 49 | 0 | 49 | 26 | 0 | 26 | |
| TOTAL, New Needs | \$418 | \$0 | \$418 | \$584 | \$0 | \$584 | |
| Other Adjustments | | | | | | | |
| Records Removal | 0 | 120 | 120 | 0 | 0 | 0 | |
| Collective Bargaining | 73 | 16 | 89 | 71 | 16 | 87 | |
| Misc. City Adjustments | 6 | 0 | 6 | 7 | 0 | 7 | |
| Other Categorical | 0 | 141 | 141 | 0 | 0 | 0 | |
| State Funding | 0 | 275 | 275 | 0 | 0 | 0 | |
| Intracity Adjustments | 0 | 42 | 42 | 0 | 0 | 0 | |
| TOTAL, Other Adjustments | \$79 | \$594 | \$673 | \$78 | \$16 | \$94 | |
| TOTAL, All Changes | \$497 | \$594 | \$1,091 | \$662 | \$16 | \$678 | |
| DORIS Budget as of Fiscal 2016 Prelim Plan | \$5,524 | \$827 | \$6,351 | \$5 <i>,</i> 693 | \$249 | \$5,942 | |

Appendix B: Fiscal 2014 Preliminary Mayor's Management Report

| Performance Indicators | Actual | | | Tar | get | 4-Month Actual | | |
|---|---------|---------|---------|---------|---------|----------------|---------|--|
| | FY12 | FY13 | FY14 | FY15 | FY16 | FY14 | FY15 | |
| Records preserved and digitized | 241,515 | 121,955 | 101,033 | 260,000 | 260,000 | 45,486 | 4,648 | |
| Number of library items available | 345,151 | 352,000 | 358,825 | * | * | 354,615 | 361,100 | |
| Publications and reports acquired | 7,382 | 7,205 | 7,547 | * | * | 2,770 | 2,775 | |
| Records accessioned in Municipal Archives (cubic ft.) | 5,206 | 14,834 | 3,920 | * | * | 219 | 498 | |
| Publications and reports acquired electronically under mandate of Local Law 11 of 2003 | 414 | 2,085 | 1,941 | * | * | 665 | 1,290 | |
| Walk-in and program attendees at the Visitor Center | N/A | 2,063 | 1,508 | * | * | 722 | 402 | |
| Vital record requests responded to within 12 business days (%) | 76% | 69% | 49% | 60% | 60% | 76% | 8% | |
| Average response time to vital record requests (days) | 8.8 | 10.4 | 14.0 | 12.0 | 12.0 | 9.4 | 23.1 | |
| - Vital record requests received | 35,474 | 30,876 | 38,742 | * | * | 9,608 | 18,902 | |
| Average response time to historical photo requests (days) | 14.0 | 14.1 | 9.0 | 15.0 | 15.0 | 9.4 | 17.3 | |
| Photographic reproduction requests received | 4,607 | 4,880 | 4,804 | * | * | 1,500 | 1,472 | |
| Information requests received | 61,735 | 53,095 | 61,568 | * | * | 18,141 | 26,826 | |
| - City Hall Library | 2,233 | 2,701 | 2,740 | * | * | 1,064 | 986 | |
| - Municipal Archives | 58,816 | 50,394 | 58,828 | * | * | 17,077 | 25,840 | |
| Average response time to agency requests for inactive records (days) | 1.3 | 1.2 | 1.0 | 2.0 | 2.0 | 1.0 | 0.8 | |
| Requests for stored records processed within 48 hours (%) | 95.0% | 92.0% | 98.0% | * | * | 96.0% | 100.0% | |
| Record retrievals | 18,403 | 19,510 | 17,540 | * | * | 6,928 | 4,873 | |
| Warehouse capacity available for new accessions (%) | 10% | 7% | 4% | * | * | 4% | 5% | |
| Records transferred into Municipal Records Center (cubic ft.) | 63,426 | 47,250 | 20,509 | * | * | 7,793 | 5,450 | |
| Average time between records disposal eligibility and application sent to Law Department (months) | 1.1 | 0.6 | 0.6 | 2.0 | 2.0 | NA | 0.5 | |
| Average time for Law Department to approve records disposal application (months) | 1.6 | 2.4 | 1.6 | 3.0 | 3.0 | 2.3 | 1.0 | |
| Records disposed from Municipal Records Center (cubic ft.) | 2,474 | 18,097 | 11,282 | * | * | 1,432 | 2,695 | |

According to the Preliminary Mayor's Management Report:

At the start of Fiscal 2015, the Department of Records and Information Services began development of a new portal for electronic government documents to replace the one established

in 2003 and launched a concerted effort to ensure that City agencies comply with the legislative mandate to submit their publications to the Department for online access. The outcome was a 94 percent increase in the number of City agency electronic publications acquired and made available online, to 1,290 in the first four months of Fiscal 2015, compared to 665 in the same period in FY 2014. These efforts are ongoing and the portal now holds more than 10,000 agency reports.

The Department continued to experience a notable increase in the demand for copies of historical vital records, as the result of an agreement with the world's largest online resource for family history research. The volume of these requests rose to 18,902 in the first four months of Fiscal 2015, an increase of 97 percent from 9,608 in the same period of Fiscal 2014. Although revenue derived from this service improved correspondingly, the increased demand for vital records led to a sizable increase in the average time to process requests, to 23.1 days for the first four months of Fiscal 2015, from 9.4 days for the comparable Fiscal 2014 period, and the rate of records requests processed within 12 days declined to eight percent, from 76 percent a year earlier. The average response time for historical photo requests rose to 17 days in the first four months of Fiscal 2015, from nine days in the same period of Fiscal 2014, due to reassignment of photography unit staff to work on vital records. The Department has received funding to hire temporary staff to process pending and additional vital records requests and restore these performance indicators to previous levels by the end of this fiscal year.

The quantity of records preserved and digitized increased to 4.6 million in the first four months of Fiscal 2015, from 45,000 in the same period of the previous year. This was attributable to an ongoing project in the Municipal Archives that will result in the digitization of its 9.5 million historical vital records collection.

The Department continued to retrieve client agency records from the off-site storage location well within its performance target of two days from request, and achieved 100 percent compliance with the target during the first four months of Fiscal 2015, compared to 96 percent in the same period of Fiscal 2014. The average response time to agency requests for inactive records was reduced to 0.8 days, from 1.0 days in the first four months of Fiscal 2014.

During the first four months of Fiscal 2015, the quantity of records the Department transferred to off-site storage decreased to 5,450 cubic feet, from 7,793 in the same time in Fiscal 2014. The agency directed its related resources toward disposal of eligible records in the first four months of Fiscal 2015, and disposed of 2,695 cubic feet of such material during the period, 88 percent more than the 1,432 cubic feet disposed of in the same period a year earlier. The need for additional available storage space in the Municipal Records Center motivated the concentration on disposal activities.