

New York City Council

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Finance Division

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Hearing on the Mayor's Fiscal Year 2011 Preliminary Budget

Department of Finance

March 4, 2010

Committee on Finance

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Summary and Highlights

The Department of Finance's (DOF) Fiscal 2011 Preliminary Budget is \$219 million which is 3 percent less than the \$227.5 million Fiscal 2010 Adopted Budget. The following highlights summarize the major changes in DOF's budget since the Fiscal 2010 Adoption as well as some key performance indicators from the Preliminary Mayor's Management Report (PMMR):

Fiscal 2011 Budget Highlights

- Planned spending will decrease by \$14.3 million in the following program areas: Administration (approximately \$10.3 million), the Collections Division (\$2.8 million), and Audit Division (\$1.2 million).
- The planned agency-wide reduction in City spending for DOF is \$21.5 million in Fiscal 2011 and \$21.8 million in Fiscal 2012 and the out-years.
- The agency's overall headcount will decrease by 67 positions from the Fiscal 2010 Adopted budget levels. This reduction includes personal reductions in the current fiscal year and from prior fiscal years that will be realized in Fiscal 2011 and the out-years.
- DOF plans to hire 29 additional auditors who will generate \$16 million in additional tax revenue (see page 12).
- DOF plans to hire 29 information technology specialists who will perform duties that were once performed by contractors. This action is expected to save \$5.9 million in Fiscal 2011 (see page 8).
- DOF will layoff 33 positions throughout the agency as part of an effort to consolidate administrative functions. This action is expected to reduce agency spending by \$1.7 million in Fiscal 2011.
- DOF plans to digitize the process of appealing fines issued by the City, this will eliminate the need for 25 machine operators in the Hearing-by-Mail program. This action is expected to save \$360,000 starting in Fiscal 2011 and gradually increase to \$516,000 in Fiscal 2014 and the out-years (see page 14).
- DOF plans to eliminate 7 positions in its Business Centers. At the Centers, which are located throughout the City, DOF collects payments, issues vehicle tow releases, enforces civil law, and holds parking ticket hearings. Clerical positions will be consolidated in the Payment Operations, City Register and Adjudications Divisions. This action will save \$400,000 in Fiscal 2011.
- DOF's Preliminary Fiscal 2011 budget includes approximately \$1.562 million in Fiscal 2011 and the out-years to offset New York State budget cuts that funded 45 assessors and for the administration of the School Tax Relief (STAR) Program.

Preliminary Mayor's Management Report (PMMR) Highlights

- DOF's response time for mail and e-mail inquiries increased slightly from last year as the agency devoted additional resources to correspondences (see page 16).
- DOF shortened the processing time for issuing business tax refunds from 36 days to two weeks (see page 11).
- Hearings by mail/web increased by 36 days due to the long processing time (see page 15).
- The average time it takes to issue refunds for parking tickets, appeals and towing charges all rose on from 15 to 18 days (see page 15).
- The agency completed 66 percent of its tax reconciliation cases which was slightly better than the target of 65 percent for Fiscal 2010 (see page 15).

	2010 Adopted	2010 Nov. Plan	2011 Preliminary	Difference, 2010 – 2011*
Personal Services	\$129,720	\$130,330	\$136,604	\$6,884
Other than Personal Services	\$97,794	\$97,988	\$83,385	(\$14,409)
Table Total	\$227,514	\$228,318	\$219,989	(\$7,525)

^{*}Table note.

Department of Finance

The Department of Finance (DOF) is charged with collecting over \$23 billion annually in tax and other revenues, valuing approximately 1 million properties each year, administering tax audit and enforcement action to promote compliance, conducting hearings on parking tickets each year and maintaining property records.

Key Public Services Areas

- Fair and timely collection of all City revenues
- Maintain and enhance access to public records.

SOURCE: Mayor's Management Report

Critical Objectives

- Reduce processing time of payments, refunds, tax returns, applications, and parking violation hearings and appeals
- Aggressively pursue individuals and business that do not file or pay taxes and fines
- Record publicly filed documents on a timely-basis and increase the number of property documents available online

Department of Finance Financial Summary *Dollars in Thousands*

	2008	2009	2010	2010	2011	Difference
	Actual	Actual	Adopted	Jan. Plan	Preliminary	2010-2011
Budget by Program Area						
Administration	\$50,020	\$49,460	\$49,331	\$46,594	\$38,991	\$(10,340)
Audit	17,662	17,472	21,756	20,430	20,535	(1,221)
Civil Enforcement	14,407	15,552	13,022	15,681	15,950	2,928
Collections	16,132	16,810	23,892	22,945	21,087	(2,805)
Communications & Government						
Services	873	1,601	1,550	1,592	1,592	42
Customer Relations	4,732	4,407	1,961	1,991	1,991	30
Finance Information Technology	30,925	33,110	34,987	35,860	39,226	4,239
Legal & Adjudications	14,902	14,461	14,380	14,795	15,164	784
NYCSERV Contract Funding	18,317	18,050	4,249	6,991	4,249	0
Payment Ops & Application						
Processing	15,673	16,095	14,843	14,426	13,950	(893)
Property Records	12,102	10,145	8,811	8,791	8,648	(163)
Tax Appeals Tribunal	961	0	0	0	0	0
Treasury	7,038	15,792	25,580	25,717	25,460	(120)
Valuing Property	11,747	12,135	13,146	13,160	13,147	1
TOTAL	\$215,491	\$225,090	\$227,508	\$228,973	\$219,990	(\$7,518)
Funding						
City Funds	N/A	N/A	\$223,308	\$225,527	\$217,347	(\$5,961)
Intra-City	N/A	N/A	2,205	561	438	(\$1,767)
State	N/A	N/A	2,000	2,887	2,206	\$206
TOTAL	N/A	N/A	\$227,513	\$228,975	\$219,991	(\$7,522)

Department of Finance (cont'd)

	2009 Actual	2010 Adopted	2010 Jan. Plan	2011 Preliminary	Difference 2010–2011
Positions					
Full-Time Positions	2,030	2,119	2,111	2,061	(58)
Full-Time Equivalent Positions	173	65	55	56	(9)
TOTAL	2,203	2,184	2,166	2,117	(67)

Program Areas

Administration

This program area includes funding for the Executive Division, the Employee Services Division which provides support services to Finance employees in accordance with City rules and regulation, and the Tax Policy division which provides information and analysis to help decision makers improve the City's tax system and public understanding of the revenue system.

	2008	2009	2010	2010	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan. Plan	Preliminary	2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$12,158	\$12,615	\$10,986	\$11,195	\$11,067	\$81
Other Salaried and Unsalaried	243	285	166	175	49	(117)
Additional Gross Pay	274	346	316	321	126	(190)
Overtime - Civilian	0	0	4	0	321	317
Fringe Benefits	4	3	4	4	1	(3)
Amounts to be Scheduled	0	0	1	1	4	3
P.S Other	4	5	0	0	0	0
Subtotal, PS	\$12,683	\$13,254	\$11,477	\$11,696	\$11,568	\$91
Other than Personal Services						
Supplies and Materials	\$3,533	\$2,293	\$3,480	\$1,488	\$3,501	\$21
Property and Equipment	115	97	308	321	309	1
Other Services and Charges	28,148	30,084	32,867	32,693	32,420	(447)
Contractual Services	5,403	3,655	1,159	352	(8,844)	(10,003)
Fixed and Misc Charges	139	75	38	45	38	0
Subtotal, OTPS	\$37,338	\$36,204	\$37,852	\$34,899	\$27,424	(\$10,428)
TOTAL	\$50,021	\$49,458	\$49,329	\$46,595	\$38,992	(\$10,337)
Funding						
City Funds	N/A	N/A	\$49,331	\$46,471	\$38,991	(\$10,340)
State	N/A	N/A	0	\$123	0	0
TOTAL	N/A	N/A	\$49,331	\$46,594	\$38,991	(\$10,340)

Preliminary Plan Actions-Administration

DOF's Fiscal 2011 Preliminary budget for the Administration program area has decreased by approximately \$10.3 million from the Fiscal 2010 Adopted budget. This decrease is primarily the result of a deregistration of contracts in the amount of \$8.8 million in the other than personal services (OTPS) budget. In addition, the DOF will eliminate 2 positions from its Executive Division and realize additional savings by reducing additional gross payments which consist of overtime pay, holiday pay, terminal leave, etc. These actions will result in a savings of approximately \$307,000 in Fiscal 2011 and the out-years.

Audit

This program area includes DOF employees who conduct in-depth audits of business and personal income, excise and other tax returns. The Audit Division identifies non-filing and delinquent businesses, and, when appropriate, assesses additional taxes and/or seeks civil penalties.

Dollars in Thousands	2008 Actual	2009 Actual	2010 Adopted	2010 Jan. Plan	2011 Preliminary	Difference 2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$14,546	\$14,433	\$16,208	\$16,372	\$16,372	\$164
Other Salaried and Unsalaried	99	82	10	10	10	0
Additional Gross Pay	2,752	2,803	2,656	2,657	2,656	0
Overtime - Civilian	1	0	0	0	0	0
Amounts to be Scheduled	0	0	1,202	1,202	1,218	16
P.S Other	(40)	(32)	0	0	0	0
Subtotal, PS	\$17,358	\$17,286	\$20,076	\$20,241	\$20,256	\$180
Other than Personal Services						
Supplies and Materials	\$228	\$85	\$49	\$46	\$50	\$1
Property and Equipment	2	58	12	68	12	0
Other Services and Charges	39	33	206	63	207	1
Contractual Services	35	0	1,410	10	10	(1,400)
Fixed and Misc Charges	0	9	0	2	0	0
Subtotal, OTPS	\$304	\$185	\$1,677	\$189	\$279	(\$1,398)
TOTAL	\$17,662	\$17,471	\$21,753	\$20,430	\$20,535	(\$1,218)
Funding						
City Funds	N/A	N/A	\$21,756	\$20,430	\$20,535	(\$1,221)
TOTAL	N/A	N/A	\$21,756	\$20,430	\$20,535	(\$1,221)

Preliminary Plan Actions-Audit

Overall spending for the Audit Division has increased since Fiscal 2009 largely due to the hiring of new employees in the Agency's Data Integrity and Mining Group Initiative. The objectives of this initiative are to improve productivity through data analysis techniques and to yield additional revenue from tax compliance. The agency projected that the Mining Group Initiative will yield approximately \$2.5 million in additional revenue in Fiscal 2010 and the out years. These additional hires were base-lined into the Audit Division's budget from Fiscal 2009 therefore there is little impact on personal services costs in Fiscal 2011 other than a slight increase due to recent collective bargaining settlements. Planned spending will decrease by \$1.2 million in Fiscal 2011 due to a reduction in contractual services for information technology services.

Performance Measures

				FY 10	
				4-Month	Target
	FY 07	FY 08	FY 09	Actual	FY 11
Percent increase in tax liability as a result of audits	N/A	14.3	7.4	27.6	-
Audits closed within 1 year (%)	36%	28%	23%	39.8%	-
Average turnaround time for audits (days)	N/A	628	580	553	-
Average amount collected from a closed audit (\$000)	\$632	\$849	\$530	\$93	-

According to the PMMR, the average turnaround time for field audit cases improved 628 days in Fiscal 2008 to 580 days in Fiscal 2009. The annual amount of audits closed decreased by 5 percent from Fiscal 2008 to Fiscal 2009 due to the agency's focus on closing larger and more complex cases in the first half of 2009. In Fiscal 2010, DOF changed its method of evaluating audits by focusing on audit returns rather than tracking the number of audit cases. In particular, DOF consolidated its desk and field audit operations to create a single unit with the intention of improving the accuracy and timeliness of audits.

Finance Information Technology

The program area includes funding to ensure the development and delivery of information and technology solutions that aid the Department of Finance in achieving its goals.

Dollars in Thousands	2008 Actual	2009 Actual	2010 Adopted	2010 Jan. Plan	2011 Preliminary	Difference 2011 vs. 2010
Spending Personal Services	7100001	7.0000	ridopica	<u> </u>		1011 13: 1010
Full-Time Salaried - Civilian	\$15,302	\$16,972	\$18,647	\$20,071	\$23,105	\$4,458
Other Salaried and Unsalaried	147	135	72	73	73	1
Additional Gross Pay	834	908	718	914	914	196
Overtime - Civilian	0	0	0	0	0	0
Amounts to be Scheduled	(11)	(8)	560	560	560	0
Subtotal, PS	\$16,272	\$18,007	\$19,997	\$21,618	\$24,652	\$4,655
Other than Personal Services						
Supplies and Materials	\$1,861	\$1,914	\$3,612	\$3,063	\$3,392	(\$220)
Property and Equipment	93	30	132	132	132	0
Other Services and Charges	306	278	180	284	181	1
Contractual Services	12,383	12,858	10,868	10,762	10,868	0
Fixed and Misc Charges	11	24	0	0	0	0
Subtotal, OTPS	\$14,654	\$15,104	\$14,792	\$14,241	\$14,573	(\$219)
TOTAL	\$30,926	\$33,111	\$34,789	\$35,859	\$39,225	\$4,436
Funding						
City Funds	N/A	N/A	\$34,987	\$35,860	\$39,226	\$4,239
TOTAL	N/A	N/A	\$34,987	\$35,860	\$39,226	\$4,239

Preliminary Plan Actions-Finance Information Technology

The agency's Fiscal 2011 Preliminary Budget includes \$4.2 million more funding for Finance Information Technology (FIT) than was included in the Fiscal 2010 Adopted Budget. This increase is primarily due to collective bargaining increases and the addition of 29 information technology positions. The agency projects savings of \$5.9 million in Fiscal 2011 and the out-years through the in-sourcing of information technology rather than contracting out these services. According to DOF the average annual cost of a consultant is \$345,000, while the new hires will be paid between \$95,000 and \$140,000 annually (not including fringe).

Treasury

DOF's Treasury administers the City's network of bank accounts, manages the cash flow of the City's investments, and holds all cash bail until it is ordered to be refunded.

	2008	2009	2010	2010	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan. Plan	Preliminary	2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$2,523	\$2,563	\$2,360	\$2,346	\$2,236	(\$124)
Other Salaried and Unsalaried	69	89	50	54	54	4
Additional Gross Pay	81	97	111	111	111	0
Subtotal, PS	\$2,673	\$2,749	\$2,521	\$2,511	\$2,401	(\$120)
Other than Personal Services						
Supplies and Materials	\$8	\$37	\$7	\$23	\$23	\$16
Property and Equipment	25	11	18	13	13	(5)
Other Services and Charges	19	43	42	26	38	(4)
Contractual Services	4,314	12,952	22,988	23,142	22,982	(6)
Fixed and Misc Charges	0	0	2	2	2	0
Subtotal, OTPS	\$4,366	\$13,043	\$23,057	\$23,206	\$23,058	\$1
TOTAL	\$7,039	\$15,792	\$25,580	\$25,717	\$25,460	(\$120)
Funding						
City Funds	N/A	N/A	\$25,580	\$25,717	\$25,460	(\$120)
TOTAL	N/A	N/A	\$25,580	\$25,717	\$25,460	(\$120)

Preliminary Plan Actions-Treasury

Funding for the Treasury Division has nearly doubled since the Fiscal 2009 Adopted budget due to a change in how DOF maintains banking contracts for the City. Prior to 2009 DOF had an arrangement with banks whereby the City maintained funds on deposit that did not earn cash interest but instead earned credits that accrued at rates typically tied to the rates of 3-month treasury bills, this cost the City \$20 million a year. It was determined that since the rates on the 3-month treasury bills are low given the current economic environment that it was not fiscally prudent to continue this policy. The credits the City was able to earn on its deposits were not sufficient to offset the charges the City paid for banking services. Therefore the administration decided to redirect the City's funds on deposit to the Comptroller's Office for investment which is expected to earn enough to offset the increased cost in banking services. In addition, the Treasury Division's Fiscal 2011 budget decreases slightly from Fiscal 2010 as result of the elimination of 3 positions which will result in a savings of \$165,000 in Fiscal 2011 and the out-years.

Collections

This area is responsible for processing business income tax returns, collecting remittances and issuing tax refunds, and for billing the real property tax. It also collects non-tax revenue and provides taxpayer assistance.

Dollars in Thousands	2008 Actual	2009 Actual	2010 Adopted	2010 Nov. Plan	2011 Preliminary	Difference 2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$13,850	\$13,680	\$13,356	\$13,306	\$12,738	(\$618)
Other Salaried and Unsalaried	57	69	(244)	(241)	(241)	3
Additional Gross Pay	983	976	864	952	952	88
Overtime - Civilian	0	0	87	0	0	(87)
Fringe Benefits	267	247	1,866	1,866	2,407	541
Amounts to be Scheduled	0	0	1,680	1,680	1,797	117
Subtotal, PS	\$15,157	\$14,972	\$17,609	\$17,563	\$17,653	\$44
Other than Personal Services						
Supplies and Materials	\$210	\$896	\$16	\$144	\$115	\$99
Property and Equipment	32	64	54	413	54	0
Other Services and Charges	44	38	2,450	2,455	54	(2,396)
Contractual Services	689	840	3,760	2,371	3,209	(551)
Fixed and Misc Charges	0	2	0	0	0	0
Subtotal, OTPS	\$975	\$1,840	\$6,280	\$5,383	\$3,432	(\$2,848)
TOTAL	\$16,132	\$16,812	\$23,889	\$22,946	\$21,085	(\$2,804)
Funding						
City Funds	N/A	N/A	\$23,892	\$22,945	\$21,087	(\$2,805)
TOTAL	N/A	N/A	\$23,892	\$22,945	\$21,087	(\$2,805)

Preliminary Plan Actions-Collections

The Collections program budget has increased since Fiscal 2009 primarily due to a multi-agency initiative (Office of Management and Budget, the Environmental Control Board and DOF) which seeks to improve collections on receivables that are owed to the City. Revenue collections in Fiscal 2010 increased by \$25 million as a result of this initiative with another anticipated increase in Fiscal 2011. The initiative costs \$2.3 million which represents expected payments to a third-party vendor, largely contingent upon attaining the Fiscal 2010 revenue target. Since the payments have been made to the vendors, overall spending in the OTPS budget will decrease by \$2.3 million along with a reduction of \$551,000 in contractual services.

Performance Measures

				FY 10 4-Month	Target
	FY 07	FY 08	FY 09	Actual	FY 11
Average time to issue a property tax refund (days)	30	15	14	14	20
Average time to issue a business tax refund (days)	N/A	47	44	36	45

According to the PMMR, the average time to issue a business tax refund was reduced from 44 days to 36 days. This is a result of the agency's efforts in expanding the criteria for automated issuance of business tax refunds which significantly reduced the processing time.

Civil Enforcement

This program area includes funding for the Tax Enforcement Division which attempts to ensure that all taxpayers pay their fair share and provides enforcement against those who intentionally do not. This program area also includes funding for the Sheriff's Division which promotes public safety and enforces court orders, including those for the collection of judgment debt.

	2008	2009	2010	2010	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan. Plan	Preliminary	2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$9,950	\$10,751	\$8,013	\$10,500	\$10,907	\$2,894
Other Salaried and Unsalaried	63	45	81	83	83	2
Additional Gross Pay	938	940	914	1,171	1,161	247
Overtime - Civilian	0	0	247	0	0	(247)
Fringe Benefits	18	26	10	11	11	1
Subtotal, PS	\$10,969	\$11,762	\$9,265	\$11,765	\$12,162	\$2,897
Other than Personal Services						
Supplies and Materials	\$1,776	\$1,946	\$1,705	\$1,772	\$1,805	\$100
Property and Equipment	353	177	138	237	171	33
Other Services and Charges	891	1,152	1,383	1,291	1,283	(100)
Contractual Services	418	506	516	602	516	0
Fixed and Misc Charges	3	8	11	14	11	0
Subtotal, OTPS	\$3,441	\$3,789	\$3,753	\$3,916	\$3,786	\$33
TOTAL	\$14,410	\$15,551	\$13,018	\$15,681	\$15,948	\$2,930
Funding						
City Funds	N/A	N/A	\$10,816	\$12,795	\$13,744	\$2,928
Intra City	N/A	N/A	\$2,205	\$2,887	\$2,206	\$1
TOTAL	N/A	N/A	\$13,021	\$15,682	\$15,950	\$2,929

Preliminary Plan Actions-Civil Enforcement

The agency will hire 29 additional auditors within the Tax Enforcement Division at a cost of \$1.8 million for the remainder of Fiscal 2010, and \$2.9 million in Fiscal 2011 and the out-years. The new auditors will focus on a variety of tax return types to increase City audit revenue by a total gross amount of \$16 million.

In particular, the new hires will expand the division's ability to assess and collect taxes owed the City due to underreported and unreported taxable income. DOF has been implementing data-mining and screening techniques to increase the inventory of audit-worthy business income and excise tax cases. Some of the key results of recent data-mining efforts include cases related to the underreporting of business income and sales tax by cash businesses, unreported business income by high-income entrepreneurs and inappropriate expenses deducted by corporations conducting business in the City. In addition, DOF is creating a tax shelter unit which will focus on identifying and pursuing sub-national tax shelter activity, such as the shifting of profits out of entities existing in New York City through the creation of captive subsidiaries in low-tax states. The agency will also increase the number of personal income tax and sales tax auditors who will identify additional cases in areas such as personal income tax under-withholding by employers and sales and use tax underreporting by businesses and individuals.

The additional revenue projection of \$16 million is based on the increasing number of closed audit cases with positive assessments resulting from the productivity improvements and greater staff capacity. One of the main elements of productivity improvements includes more efficient screening of potential audit cases so that individuals and businesses are not subject to an audit unless DOF has sufficient cause to investigate a tax compliance issue.

Legal & Adjudications

This program area includes funding for the Legal Affairs Division which ensures that laws, rules and regulations are clear, easy to understand and fairly applied to the public, and that DOF has adequate legal support. This program area also funds the Adjudication Division which provides a forum for motorists to challenge their parking or red light tickets.

	2008	2009	20	10	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan Plan	Preliminary	2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$9,237	\$9,336	\$6,111	\$6,210	\$5,697	(\$414)
Other Salaried and Unsalaried	4,561	3,917	3,667	3,983	3,990	323
Additional Gross Pay	549	633	640	649	651	11
Overtime - Civilian	0	1	1	0	0	(1)
Amounts to be Scheduled	0	0	2,828	2,829	2,945	117
Subtotal, PS	\$14,347	\$13,887	\$13,247	\$13,671	\$13,283	\$36
Other than Personal Services						
Supplies and Materials	\$295	\$391	\$49	\$325	\$304	\$255
Property and Equipment	90	48	92	79	93	1
Other Services and Charges	144	131	760	116	721	(39)
Contractual Services	26	2	220	602	759	539
Fixed and Misc Charges	0	1	2	2	2	0
Subtotal, OTPS	\$555	\$573	\$1,123	\$1,124	\$1,879	\$756
TOTAL	\$14,902	\$14,460	\$14,370	\$14,795	\$15,162	\$792
Funding						
City Funds	N/A	N/A	\$14,380	\$14,795	\$15,164	\$784
TOTAL	N/A	N/A	\$14,380	\$14,795	\$15,164	\$784

Preliminary Plan Actions-Legal & Adjudications

An additional \$1.9 million has been allocated for this program area since the 2010 Adopted Budget to fund the anticipated costs associated with State legislation that expanded the Red Light Camera Program. The recently passed legislation allows for the expansion of 150 red light cameras within 50 additional intersections in New York City. The increased funding is primarily for added personal costs for the Administrative Law Judge (ALJ) Division which will be handling a larger caseload. Since the Fiscal 2009 Adopted Budget the Legal and Adjudications headcount has been reduced by 36 positions. The savings from these layoffs, however, is offset by the increases to the Red Light Camera Program. In addition, DOF will eliminate 25 machine operators from the Hearing-by-Mail program and instead digitize the process of appealing fines issued by the City. The cost of digitizing the hearing by mail process will be approximately \$850,000 per year. DOF will utilize an existing DCAS requirements contract to have all documents scanned off-site, thereby creating electronic case files, which will enable ALJs to decide cases from any location.

Performance Measures

				FY 10	
				4-Month	Target
	FY 07	FY 08	FY 09	Actual	FY 11
Average turnaround time for in-person parking ticket hearings (minutes)	24	26	28	25	40
	24	20	20	23	40
Average time to issue decision for parking ticket hearing-by-mail/web (days)	34	43	31	36	40
Average time to issue decision for parking ticket appeals (days)	11	12	11	11	15
Average time to issue refunds for parking tickets, appeals and					
towing charges (days)	N/A	15	15.6	18	10
Time to render tax conciliation cases decided within 6 months (%)	56%	60%	78%	66%	65%

In the PMMR, the turnaround time for in-person parking ticket hearings improved to 25 minutes, however hearings by mail/web increased to 36 days due to the long processing time. Despite DOF introducing a new online tool for motorist to submit hearing request electronically, the overall efficiency gains were offset by a temporary decrease in the Administrative Law Judges available to adjudicate tickets. The average time to issue refunds for parking tickets, appeals and towing charges rose from 15 to 18 days due to DOF reallocating resources and staff time to responding to refund-related inquiries that had previously been performed by the helpline. In addition, the agency completed 66 percent of its tax conciliation cases within a six months which is lower than the to 88 percent during the same period last year when a larger number of relatively simple cases led to quicker resolution.

NYCSERV Contract Funding

This program area includes funding for Other than Personal Services expenses of the NYCServ Contract. NYCServ is the payment and adjudications engine for all debts, collections, licensing, and permits to the City of New York. It enables customers to pay taxes and fines or dispute parking tickets and violations in a single location while improving customer service.

	2008	2009	20)10	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan. Plan	Preliminary	2011 vs. 2010
Spending						
Other than Personal Services						
Supplies and Materials	\$11	\$1,186	\$0	\$0	\$0	\$0
Property and Equipment	70	5	0	0	0	0
Other Services and Charges	75	25	25	25	25	0
Contractual Services	18,159	16,834	4,224	6,966	4,224	0
Fixed and Misc Charges	3	0	0	0	0	0
Subtotal, OTPS	\$18,317	\$18,050	\$4,249	\$6,991	\$4,249	\$0
TOTAL	\$18,317	\$18,050	\$4,249	\$6,991	\$4,249	\$0
Funding						
City Funds	N/A	N/A	\$4,249	\$6,991	\$4,249	\$0
TOTAL	N/A	N/A	\$4,249	\$6,991	\$4,249	\$0

Preliminary Plan Actions-NYCSERV

Funding of this program area has decreased since Fiscal 2009 by approximately \$12 million largely due to DOF's initiative to eliminate contracts in the OTPS budget that were responsible for providing maintenance to the NYCSERV system which will instead be handled by the hiring of new information technology specialists.

Performance Measures

				FY 10	
				4-Month	Target
	FY 07	FY 08	FY 09	Actual	FY 11
Average wait time to see a cashier at payment centers (minutes)	5.9	4.9	4.8	4.3	6
Average response time for mail and e-mail (days)	22.2	6.5	6.7	3.9	7
Average response time for mail correspondence (days)	21.5	8.0	9.9	6.0	10

Property Records

This program area includes funding for the City Register which maintains official records of real and personal property transfers and interests. ACRIS is the Automated City Register Information System, which allows anyone to view property-related ownership documents online going back to 1966. The surveyor, who reports to the City Register, updates and maintains the official tax maps of the City of New York when property owners request the subdivision of large lots into smaller lots (apportionment) or the merging of smaller lots into one large lot (merging).

	2008	2009	2010	2010	2011	Difference	
Dollars in Thousands	Actual	Actual	Adopted	Nov. Plan	Preliminary	2011 vs. 2010	
Spending							
Personal Services							
Full-Time Salaried - Civilian	\$6,684	\$6,693	\$5,978	\$5,952	\$5,809	(\$169)	
Other Salaried and Unsalaried	159	162	76	82	82	6	
Additional Gross Pay	252	291	186	208	208	22	
Overtime - Civilian	0	0	22	0	0	(22)	
Amounts to be Scheduled	0	0	214	214	214	0	
Subtotal, PS	\$7,095	\$7,146	\$6,476	\$6,456	\$6,313	(\$163)	
Other than Personal Services							
Supplies and Materials	\$32	\$78	\$26	\$32	\$26	\$0	
Property and Equipment	4	2	11	7	11	0	
Other Services and Charges	327	274	105	106	106	1	
Contractual Services	4,643	2,643	2,186	2,183	2,187	1	
Fixed and Misc Charges	1	3	4	5	4	0	
Subtotal, OTPS	\$5,007	\$3,000	\$2,332	\$2,333	\$2,334	\$2	
TOTAL	\$12,102	\$10,146	\$8,808	\$8,789	\$8,647	(\$161)	
Funding							
City Funds	N/A	N/A	\$8,811	\$8,791	\$8,648	(\$163)	
TOTAL	N/A	N/A	\$8,811	\$8,791	\$8,648	(\$163)	

Preliminary Plan Actions-Property Records

The funding in this program area has decreased by approximately \$1.5 million since the Fiscal 2009 Adopted Budget. This decrease is partly due to DOF's initiative to eliminate contacts in the OTPS budget that were responsible for providing maintenance to the ACRIS system which will instead be handled by the hiring of new information technology specialist.

Valuing Property

The function of this program area is to determine the taxable value of more than 900,00 parcels of NYC real estate each year. It oversees the computer-assisted mass appraisal system (CAMA) to enhance data collection and accuracy of assessments for small residential properties.

	2008	2009	2010	2010	2011	Difference
Dollars in Thousands	Actual	Actual	Adopted	Jan. Plan	Preliminary	2011 vs. 2010
Spending						
Personal Services						
Full-Time Salaried - Civilian	\$10,805	\$10,952	\$10,552	\$10,565	\$10,518	(\$34)
Other Salaried and Unsalaried	35	82	(37)	(37)	(37)	0
Additional Gross Pay	609	681	584	634	632	48
Overtime - Civilian	0	0	49	0	0	(49)
Amounts to be Scheduled	0	0	1,186	1,187	1,222	36
Subtotal, PS	\$11,449	\$11,715	\$12,334	\$12,349	\$12,335	\$1
Other than Personal Services						
Supplies and Materials	\$3	\$237	\$156	\$199	\$157	\$1
Property and Equipment	157	112	52	107	52	0
Other Services and Charges	55	47	170	68	170	0
Contractual Services	85	25	429	435	430	1
Fixed and Misc Charges	0	0	2	2	2	0
Subtotal, OTPS	\$300	\$421	\$809	\$811	\$811	\$2
TOTAL	\$11,749	\$12,136	\$13,143	\$13,160	\$13,146	\$3
Funding						
City Funds	N/A	N/A	\$12,646	\$12,722	\$12,709	\$63
State	N/A	N/A	\$500	\$438	\$438	(62)
TOTAL	N/A	N/A	\$13,146	\$13,160	\$13,147	0

Preliminary Plan Actions-Valuing Property

Due to recent cuts in the New York State Budget, the State is reducing the amount of funding it provides to DOF for assessors by 12.5% or \$62,500. DOF reinstates City tax levy funding into the budget in order to compensate for this reduction in State funding.

Performance Measures

				FY 10	
				4-Month	Target
	FY 07	FY 08	FY 09	Actual	FY 11
Market value as a percent of sales price (1-3 family homes)	98%	101%	96%	100%	100%
Property assessments reduced by the Tax Commission (%)					
(calendar year)	11%	12%	11%	N/A	N/A
Liens declared defective	3%	1%	1%	N/A	N/A

Appendix A: Budget Actions in the November and January Plans

		FY 2010			FY 2011			
Dollars in Thousands	City	Non-City	Total	City	Non-City	Total		
Agency Budget as of June 2009 Plan	\$223,309	\$4,206	\$227,515	\$220,413	\$4,206	\$224,619		
Program to Eliminate the Gap (PEGs)								
Business Center Efficiencies	0	0	0	(400)	0	(400)		
Centralize & Consolidate Admin. Functions	(386)	0	(386)	(1,723)	0	(1,723)		
Collections-Financial Institution-Data Matching								
Program	28	0	28		0	0		
Digitize Hearing-by-Mail Process	0	0	0	(360)	0	(360)		
Insource IT Positions	(1,003)	0	(1,003)	(5,945)	0	(5,945)		
Targated Program to Increase Audit Revenue	1,800	0	1,800	2,900	0	2,900		
Total, PEGs	439	0	439	(\$5,528)	\$0	(\$5,528)		
New Needs								
New York State 6.5% Assessor Aid Cut	0	(63)	(63)	0	(63)	(63)		
New York State STAR Funding Cut	0	(1,500)	(1,500)	0	(1,500)	(1,500)		
Total, New Needs	\$0	(\$1,563)	(\$1,563)	\$0	(\$1,563)	(\$1,563)		
Other Adjustments								
Business Center Efficiencies	0	0	0	105	0	105		
Centralize & consolidate various functions								
throughout the Agency	(73)	0	(73)	348	0	348		
Collective bargaining for CWA Admin. Managers	96	0	96	96	0	96		
Collective bargaining for Managers and OJ's	1867	0	1867	1867	0	1867		
Digitize Hearing by Mail Process	0	0	0	267	0	267		
Intra City with DOF-Sheriff Office	0	681	681	0	0	0		
To establish SARA Grant	0	123	123	0	0	0		
Transfer Warrant Mailing Function	(110)	0	(110)	(220)	0	(220)		
Total, Other Adjustments	1,780	804	2,583	2,462	0	2,462		
Agency Budget as of January 2010 Plan	\$225,527	\$3,447	\$228,974	\$217,347	\$2,644	\$219,990		

Appendix B: Reconciliation of Program Areas to Units of Appropriation

Dollars in Thousands

Program Area	Personal Services (PS)					Other Than Personal Services (OTPS)									
	001	002	003	004	005	007	009	011	022	033	044	055	077	099	TOTAL
Administration	\$11,567							\$27,423							\$38,990
Audit				\$20,256							\$279				\$20,535
Civil Enforcement				\$5,179			\$6,983				\$135			\$3,652	\$15,950
Collections		\$9,778					\$7,874		\$3,434						\$21,086
Communications & Government Services	\$1,073							\$518							\$1,592
Customer Relations	\$1,954							\$36.8							\$1,991
Finance Information Technology	\$24,359			\$293				\$14,573							\$39,225
Legal & Adjudications	(\$11.2)				\$3,894	\$9,401						\$127	\$1,752		\$15,164
NYCSERV Contract Funding								\$4,249							\$4,249
Payment Ops & Application		\$12,949													
Processing									\$1,000						\$13,949
Property Records			\$6,313							\$2,334					\$8,648
Treasury	\$2,401							\$23,058							\$25,459
Valuing Property			\$12,336							\$811					\$13,146
TOTAL	\$41,344	\$22,728	\$18,649	\$25,728	\$3,894	\$9,401	\$14,857	\$69,860	\$4,434	\$3,144	\$414	\$127	\$1,752	\$3,652	\$219,990